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UNITED STATES DISTRICT COURT

SOUTHERN DISTRICT OF CALIFORNIA

10 UNITED STATES OF AMERICA,) Criminal Case No. 08CR0299-W
11 Plaintiff,) DATE: June 2, 2008
12 v.) TIME: 9 a.m.
13 NICOLE MARIE BANNER (1))
14 PEDRO AVALOS (2),) GOVERNMENT'S RESPONSE IN
15 Defendants.) OPPOSITION TO DEFENDANT'S
16) MOTIONS TO: DISMISS INDICTMENT)
17) FOR GRAND JURY VIOLATION, AND)
18) COMPEL DISCOVERY/PRESERVE)
) EVIDENCE AND LEAVE TO FILE)
) FURTHER MOTIONS)
) TOGETHER WITH MEMORANDUM OF)
) POINTS AND AUTHORITIES)

20 COMES NOW the plaintiff, UNITED STATES OF AMERICA, by and through its counsel,
21 Karen P. Hewitt, United States Attorney, and Steven De Salvo, Assistant United States Attorney,
22 and hereby files its response and opposition to motions filed by defendants NICOLE MARIE
23 BANNER and PEDRO AVALOS. Said response is based upon this response and opposition, the
files and records of the case, and argument.

I.

A. DEFENDANT'S MOTION TO DISMISS SHOULD BE DENIED BECAUSE THE GRAND JURY INSTRUCTIONS WERE PROPER

Defendants makes contentions relating to two separate instructions given to the grand jury during its impanelment by District Judge Larry A. Burns on January 11, 2007. Although recognizing that the Ninth Circuit in United States v. Navarro-Vargas, 408 F.3d 1184 (9th Cir. 2005) (en banc) generally found the two grand jury instructions constitutional, Defendant here contends Judge Burns went beyond the text of the approved instructions, and by so doing rendered them improper to the point that the indictment should be dismissed. Defendant's argument is wholly without merit.

1. Judge Burns Properly Instructed the Grand Jurors That They Should Not Concern Themselves With “The Wisdom of the Criminal Laws” and Properly Instructed Them That They “Should” Return An Indictment if Probable Causes Existed

In his instructions to the grand jurors, Judge Burns told the jurors that they could not judge the wisdom of the criminal laws, stating:

You understood from the questions and answers that a couple of people were excused, I think three in this case, because they could not adhere to the principle that I'm about to tell you.

But it's not for you to judge the wisdom of the criminal laws enacted by congress; that is, whether or not there should be a federal law or should not be a federal law designating certain activity is criminal is not up to you. That's a judgment that congress makes.

And if you disagree with the judgment made by congress, then your option is not to say "Well I'm going to vote against indicting even though I think that the evidence is sufficient" or "I'm going to vote in favor of even though the evidence may be insufficient." Instead, your obligation is to contact your congressman or advocate for a change in the laws, but not to bring your personal definition of what the law ought to be and try to impose that through applying it in a grand jury setting.

Partial Transcript at 8-9.

Judge Burns' instruction was proper. In Navarro-Vargas II, the Ninth Circuit upheld grand jury instructions forbidding grand jurors from judging the wisdom of the criminal laws. The Ninth Circuit stated: "If a grand jury can sit in judgment of wisdom of the policy behind a law, then the power to return a no bill in such cases is the clearest form of 'jury nullification.' Furthermore, the grand jury has few tools for informing itself of the policy or legal justification

1 for the law; it receives no briefs or arguments from the parties. The grand jury has little but its
 2 own visceral reaction on which to judge the 'wisdom of the law.'" 408 F.3d at 1203.

3 Contrary to Defendant's claim, Judge Burns' instruction did not pressure the grand jurors
 4 to give up their discretion not to return an indictment. Judge Burns' words cannot be parsed to
 5 say that they flatly bars the grand jury from declining to indict because the grand jurors disagree
 6 with a proposed prosecution. That aspect of a grand jury's discretionary power (i.e.
 7 disagreement with the prosecution) was dealt with in Navarro-Vargas in its discussion of
 8 another instruction not at issue here. 408 F.3d at 1204-06 ("Should' Indict if Probable Cause Is
 9 Found"). This other instruction bestows discretion on the grand jury not to indict. In finding
 10 this instruction constitutional, the court stated in words that ring true here, "It is the grand jury's
 11 position in the constitutional scheme that gives it its independence, not any instructions that a
 12 court might offer." 408 F.3d at 1206. While the new grand jurors were told by Judge Burns
 13 that they could not question the wisdom of the criminal laws per Navarro-Vargas, they were
 14 also told by Judge Burns they had the discretion not to return an indictment per Navarro-
 15 Vargas. See Merced v. McGrath, 426 F.3d 1076, 1079-80 (9th Cir. 2005). Thus, there was no
 16 error requiring dismissal of this indictment or any other indictment by this Court exercising its
 17 supervisory powers.

18 Finally, should be "reluctant to invoke the judicial supervisory power as a basis for
 19 prescribing modes of grand jury procedure." United States v. Williams, 504 U.S. 36, 50 (1992).
 20 Moreover, a court should not exercise this power absent a showing that the defendant is
 21 "actually prejudiced by the misconduct." United States v. Isgro, 974 F.2d 1091, 1094 (9th Cir.
 22 1992). Even if there was error, Defendant has proffered no facts supporting a claim of actual
 23 prejudice in this case. Accordingly, his argument should be dismissed on that basis alone.
 24 "Absent such prejudice – that is, absent 'grave' doubt that the decision to indict was free from
 25 the substantial influence of [the misconduct]' – a dismissal is not warranted." Id.

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1 2. Judge Burns' Statement That Prosecutors Are "Duty-Bound" to Present
2 Exculpatory Evidence Did Not Improperly Infer That No Exculpatory Evidence
3 Exists Where the Prosecutor Presents No Exculpatory Evidence

4 Defendant also argues that because Judge Burns instructed the grand jurors that Assistant
5 U.S. Attorneys were "duty-bound" to present exculpatory evidence, see Partial Transcript at 20,
6 he gave the impression that no exculpatory evidence exists when the prosecutor does not
7 present such evidence. This argument is without merit and is inconsistent with the holding in
8 United States v. Williams, 504 U.S. 36, 50 (1992), which held that federal courts do not have
9 supervisory authority to require prosecutors to disclose exculpatory evidence.

10 The fact that Judge Burns' statement contradicts Williams, but is in line with self-imposed
11 guidelines for United States Attorneys, does not create the constitutional crisis proposed by
12 Defendant, for two reasons. First, no improper inference was created when Judge Burns
13 reiterated what he knew to be a self-imposed duty on federal prosecutors. Simply stated, in the
14 vast majority of the cases the reason the prosecutor does not present "substantial" exculpatory
15 evidence, is because no "substantial" exculpatory evidence exists. If it does exist, the evidence,
16 as mandated by U.S. Attorney policy, should be presented to the grand jury by the Assistant
17 U.S. Attorney upon pain of possibly having his or her career destroyed by an Office of
18 Professional Responsibility investigation. Even if there is some nefarious slant to the grand
19 jury proceedings when the prosecutor does not present any "substantial" exculpatory evidence,
20 because there is none, the negative inference created thereby in the minds of the grand jurors is
21 legitimate. In cases such as Defendant's, the Government has no "substantial" exculpatory
22 evidence generated from its investigation or from submissions tendered by the defendant.
23 There is nothing wrong in this scenario with a grand juror inferring from this state-of-affairs
24 that there is no "substantial" exculpatory evidence.

25 Second, just as the instruction language regarding the United States Attorney attacked in
26 Navarro-Vargas was found to be "unnecessary language [which] does not violate the
27 Constitution," 408 F.3d at 1207, so too the "duty-bound" statement was unnecessary when
28 charging the grand jury concerning its relationship with the United States Attorney and her
29 Assistant U.S. Attorneys, and does not violate the Constitution. In United States v. Isgro, 974

1 F.2d 1091 (9th Cir. 1992) the Ninth Circuit while reviewing Williams established that there is
 2 nothing in the Constitution which requires a prosecutor to give the person under investigation
 3 the right to present anything to the grand jury (including his or her testimony or other
 4 exculpatory evidence), and the absence of that information does not require dismissal of the
 5 indictment. 974 F.2d at 1096 ("Williams clearly rejects the idea that there exists a right to such
 6 'fair' or 'objective' grand jury deliberations."). Thus, while the "duty-bound" statement was an
 7 interesting tidbit of information, it was unnecessary in terms of advising the grand jurors of
 8 their rights and responsibilities in their deliberations, and does not cast an unconstitutional pall
 9 upon the instructions which requires dismissal of the indictment in this case. Judge Burns
 10 repeatedly "remind[ed] the grand jury that it stands between the government and the accused
 11 and is independent," which was required by Navarro-Vargas. 408 F.3d at 1207. In this context
 12 the unnecessary "duty-bound" statement does not mean that "structural protections of the grand
 13 jury have been so compromised as to render the proceedings fundamentally unfair, allowing the
 14 presumption of prejudice" to the defendant," and "[the] defendant can[not] show a history of
 15 prosecutorial misconduct that is so systematic and pervasive that it affects the fundamental
 16 fairness of the proceeding or if the independence of the grand jury is substantially infringed."
 17 Isgro, 974 F.2d at 1094 (Citation omitted). Therefore, this indictment need not be dismissed.

B. STANDARD DISCOVERY REQUEST AND REQUEST TO PRESERVE

19 The United States has provided all written discovery to Defendants. The United States also
 20 has provided all video recorded statements by Defendants and material witnesses.

21 As to the specific discovery and evidentiary requests of Defendants, the Government
 22 responds as follows:

23 1. The Government Will Disclose Information Subject To Disclosure
 24 Under Rule 16(a)(1)(A) and (B) Of The Federal Rules Of Criminal
 25 Procedure

26 The government will disclose defendants' statements subject to discovery under Fed. R.
 27 Crim. P. 16(a)(1)(A) (substance of defendant's oral statements *in response to government*
 28 *interrogation*) and 16(a)(1)(B) (defendant's relevant written or recorded statements, written records

1 containing substance of defendant's oral statements *in response to government interrogation*, and
2 defendant's grand jury testimony).

3 2. The Government Will Comply With Rule 16(a)(1)(D)

4 The Defendants have been provided with his or her own "rap" sheet and the government will
5 produce any additional information it uncovers regarding defendants' criminal record. Any
6 subsequent or prior similar acts of Defendants that the government intends to introduce under Rule
7 404(b) of the Federal Rules of Evidence will be provided, along with any accompanying reports,
8 at the reasonable time in advance of trial.

9 3. The Government Will Comply With Rule 16(a)(1)(E)

10 The government will permit Defendants to inspect and copy or photograph all books, papers,
11 documents, data, photographs, tangible objects, buildings or places, or portions thereof, that are
12 material to the preparation of defendants' defense or are intended for use by the government as
13 evidence-in-chief at trial or were obtained from or belong to Defendants.

14 Reasonable efforts will be made to preserve relevant physical evidence which is in the
15 custody and control of the investigating agency and the prosecution, with the following exceptions:
16 drug evidence, with the exception of a representative sample, is routinely destroyed after 60 days,
17 and vehicles are routinely and periodically sold at auction. Records of radio transmissions, if they
18 existed, are frequently kept for only a short period of time and may no longer be available. Counsel
19 should contact the Assistant assigned to the case two weeks before the scheduled trial date and the
20 Assistant will make arrangements with the case agent for counsel to view all evidence within the
21 government's possession..

22 4. The Government Will Comply With Rule 16(a)(1)(F)

23 The government will permit Defendants to inspect and copy or photograph any results or
24 reports of physical or mental examinations, and of scientific tests or experiments, or copies thereof,
25 that are within the possession of the government, and by the exercise of due diligence may become
26 known to the attorney for the government and are material to the preparation of the defense or are
27 intended for use by the government as evidence-in-chief at the trial. Counsel for Defendants should
28 contact the Assistant United States Attorney assigned to the case and the Assistant will make

1 arrangements with the case agent for counsel to view all evidence within the government's
 2 possession.

3 5. The Government Will Comply With Its Obligations Under Brady v.
Maryland

4 The government is well aware of and will fully perform its duty under Brady v. Maryland,
 5 373 U.S. 83 (1963) and United States v. Agurs, 427 U.S. 97 (1976) to disclose exculpatory
 6 evidence within its possession that is material to the issue of guilt or punishment. Defendants,
 7 however, are not entitled to all evidence known or believed to exist that is, or may be, favorable
 8 to the accused, or that pertains to the credibility of the government's case. As stated in United
 9 States v. Gardner, 611 F.2d 770 (9th Cir. 1980), it must be noted that:

10 [T]he prosecution does not have a constitutional duty to disclose every bit of
 11 information that might affect the jury's decision; it need only disclose information
 12 favorable to the defense that meets the appropriate standard of materiality.

13 611 F.2d at 774-775 (citations omitted). See also United States v. Sukumolachan, 610 F.2d 685,
 14 687 (9th Cir. 1980) (the government is not required to create exculpatory material that does not
 15 exist); United States v. Flores, 540 F.2d 432, 438 (9th Cir. 1976) (Brady does not create any pretrial
 16 privileges not contained in the Federal Rules of Criminal Procedure).

17 6. Discovery Regarding Government Witnesses

18 a. Agreements. The Government will disclose the terms of any agreements by
 19 Government agents, employees or attorneys with witnesses that testify at trial. Such information
 20 will be provided at the time of the filing of the Government's trial memorandum.^{1/} The
 21 Government will comply with its obligations to disclose impeachment evidence under Giglio v.
 22 United States, 405 U.S. 150 (1972).

23
 24
 25 1/ As with all other offers by the Government to produce discovery earlier than it is
 26 required to do, the offer is made without prejudice. If, as trial approaches, the
 27 Government is not prepared to make early discovery production, or if there is a strategic
 28 reason not to do so as to certain discovery, the Government reserves the right to
 withhold the requested material until the time it is required to be produced pursuant to
 discovery laws and rules.

1 b. Bias or Prejudice. The Government will provide information related to the bias,
2 prejudice or other motivation to lie of Government trial witnesses as required in Napue v. Illinois,
3 360 U.S. 264 (1959).

4 c. Criminal Convictions. The Government has produced or will produce any criminal
5 convictions of Government witnesses plus any material criminal acts which did not result in
6 conviction. The Government is not aware that any prospective witness is under criminal
7 investigation.

8 d. Ability to Perceive. The government will produce in discovery any evidence that the
9 ability of a government trial witness to perceive, communicate or tell the truth is impaired or that
10 such witnesses have ever used narcotics or other controlled substances, or are alcoholics.

11 e. Witness List. The Government will endeavor to provide the Defendants with a list
12 of all witnesses which it intends to call in its case-in-chief at the time the Government's trial
13 memorandum is filed, although delivery of such a list is not required. See United States v.
14 Dischner, 960 F.2d 870 (9th Cir. 1992); United States v. Culter, 806 F.2d 933, 936 (9th Cir. 1986);
15 United States v. Mills, 810 F.2d 907, 910 (9th Cir. 1987). Defendants, however, are not entitled
16 to the production of addresses or phone numbers of possible Government witnesses. See United
17 States v. Thompson, 493 F.2d 305, 309 (9th Cir. 1977), cert. denied, 419 U.S. 834 (1974). The
18 defendants have already received access to the names of potential witnesses in this case in the
19 investigative reports previously provided to him.

20 f. Witnesses Not to Be Called. The Government is not required to disclose all evidence
21 it has or to make an accounting to the Defendants of the investigative work it has performed.
22 Moore v. Illinois, 408 U.S. 786, 795 (1972); see United States v. Gardner, 611 F.2d 770, 774-775
23 (9th Cir. 1980). Accordingly, the Government objects to defendants' request for discovery
24 concerning any individuals whom the Government does not intend to call as witnesses.

25 g. Favorable Statements. The Government has disclosed or will disclose the names of
26 witnesses, if any, who have made favorable statements concerning the Defendants which meet the
27 requirements of Brady.

1 h. Review of Personnel Files. The Government has requested a review of the personnel
 2 files of all federal law enforcement individuals who will be called as witnesses in this case for
 3 Brady material. The Government has requested that counsel for the appropriate federal law
 4 enforcement agency conduct such review. United States v. Herring, 83 F.3d 1120 (9th Cir. 1996);
 5 see, also, United States v. Jennings, 960 F.2d 1488, 1492 (9th Cir. 1992); United States v.
 6 Dominguez-Villa, 954 F.2d 562 (9th Cir. 1992).

7 Pursuant to United States v. Henthorn, 931 F.2d 29 (9th Cir. 1991) and United States v.
 8 Cadet, 727 F.2d 1452 (9th Cir. 1984), the United States agrees to "disclose information favorable
 9 to the defense that meets the appropriate standard of materiality . . ." United States v. Cadet, 727
 10 F.2d at 1467, 1468. Further, if counsel for the United States is uncertain about the materiality of
 11 the information within its possession in such personnel files, the information will be submitted to
 12 the Court for in camera inspection and review.

13 i. Government Witness Statements. Production of witness statements is governed by
 14 the Jencks Act (Title 18, United States Code, Section 3500) and need occur only after the witness
 15 testifies on direct examination. United States v. Taylor , 802 F.2d 1108, 1118 (9th Cir. 1986);
 16 United States v. Mills, 641 F.2d 785, 790 (9th Cir. 1981)). Indeed, even material believed to be
 17 exculpatory and therefore subject to disclosure under the Brady doctrine, if contained in a witness
 18 statement subject to the Jencks Act, need not be revealed until such time as the witness statement
 19 is disclosed under the Act. See United States v. Bernard, 623 F.2d 551, 556-57 (9th Cir. 1979).

20 The government reserves the right to withhold the statements of any particular witnesses it
 21 deems necessary until after the witness testifies. Otherwise, the government will disclose the
 22 statements of witnesses at the time of the filing of the government's trial memorandum before trial,
 23 provided that defense counsel has complied with defendants' obligations under Federal Rules of
 24 Criminal Procedure 12.1, 12.2, and 16 and 26.2 and provided that defense counsel turn over all
 25 "reverse Jencks" statements at that time.

26 7. The Government Objects To The Full Production Of Agents'
 27 Handwritten Notes At This Time

1 Although the government has no objection to the preservation of agents' handwritten notes,
 2 it objects to requests for full production for immediate examination and inspection. If certain rough
 3 notes become relevant during any evidentiary proceeding, those notes will be made available.

4 Prior production of these notes is not necessary because they are not "statements" within the
 5 meaning of the Jencks Act unless they comprise both a substantially verbatim narrative of a
 6 witness' assertions and they have been approved or adopted by the witness. United States v.
 7 Spencer, 618 F.2d 605, 606-607 (9th Cir. 1980); see also United States v. Griffin, 659 F.2d 932,
 8 936-938 (9th Cir. 1981).

9 8. All Investigatory Notes and Arrest Reports

10 The government objects to the defendants' request for production of all arrest reports,
 11 investigator's notes, memos from arresting officers, and prosecution reports pertaining to the
 12 Defendants. Such reports, except to the extent that they include Brady material or the statements
 13 of Defendants, are protected from discovery by Rule 16(a)(2) as "reports . . . made by . . .
 14 Government agents in connection with the investigation or prosecution of the case."

15 Although agents' reports have already been produced to the defense, the government is not
 16 required to produce such reports, except to the extent they contain Brady or other such material.
 17 Furthermore, the government is not required to disclose all evidence it has or to render an
 18 accounting to Defendants of the investigative work it has performed. Moore v. Illinois, 408 U.S.
 19 786, 795 (1972); see United States v. Gardner, 611 F.2d 770, 774-775 (9th Cir. 1980).

20 9. Expert Witnesses.

21 Pursuant to Fed. R. Crim. P. 16(a)(1)(G), at or about the time of filing its trial memorandum,
 22 the Government will provide the defense with notice of any expert witnesses the testimony of
 23 whom the Government intends to use under Rules 702, 703, or 705 of the Fed. R. of Evidence in
 24 its case-in-chief. Such notice will describe the witnesses' opinions, the bases and the reasons
 25 therefor, and the witnesses' qualifications. Reciprocally, the Government requests that the defense
 26 provide notice of its expert witnesses pursuant to Fed. R. Crim. P. 16(b)(1)(C).

27 10. Information Which May Result in Lower Sentence.

1 Defendants claim that the Government must disclose information about any cooperation or
 2 any attempted cooperation with the Government as well as any other information affecting
 3 defendants' sentencing guidelines because such information is discoverable under Brady v.
 4 Maryland. The Government respectfully contends that it has no such disclosure obligations under
 5 Brady.

6 The Government is not obliged under Brady to furnish a defendant with information which
 7 he already knows. United States v. Taylor, 802 F.2d 1108, 1118 n.5 (9th Cir. 1986), cert. denied,
 8 479 U.S. 1094 (1987); United States v. Prior, 546 F.2d 1254, 1259 (5th Cir. 1977). Brady is a rule
 9 of disclosure. There can be no violation of Brady if the evidence is already known to the defendant.

10 Assuming that Defendants did not already possess the information about factors which might
 11 affect their respective guideline ranges, the Government would not be required to provide
 12 information bearing on defendants' mitigation of punishment until after defendant's conviction or
 13 plea of guilty and prior to his sentencing date. "No [Brady] violation occurs if the evidence is
 14 disclosed to the defendant at a time when the disclosure remains of value." United States v.
 15 Juvenile Male, 864 F.2d 641 (9th Cir. 1988).

16 **C. LEAVE TO FILE ADDITIONAL MOTIONS**

17 The United States does not oppose Defendants' request for leave to file further motions, so
 18 long as discovery motions are based on discovery not yet received by Defendants.

19 **II.**

20 **CONCLUSION**

21 For the foregoing reasons, the Government respectfully requests that the defendants' motions,
 22 except where not opposed, be denied.

23 DATED: June 1, 2008

24 Respectfully submitted,

25 KAREN P. HEWITT
 26 United States Attorney

27 s/ Steven De Salvo

28 STEVEN DE SALVO
 Assistant U.S. Attorney
steven.desalvo@usdoj.gov

UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIA

UNITED STATES OF AMERICA,) Case No. 08CR0299-W
Plaintiff,)
v.)
NICOLE MARIE BANNER (1),) CERTIFICATE OF SER
PEDRO AVALOS (2),)
Defendants.)

IT IS HEREBY CERTIFIED THAT:

I, STEVEN DESALVO, am a citizen of the United States and am at least eighteen years of age. My business address is 880 Front Street, Room 6293, San Diego, California 92101-8893.

I am not a party to the above-entitled action. I have caused service of RESPONSE AND OPPOSITION TO DEFENDANT'S MOTIONS TO COMPEL DISCOVERY AND LEAVE TO FILE FURTHER MOTIONS on the following parties by electronically filing the foregoing with the Clerk of the District Court using its ECF System, which electronically notifies them.

Samantha Mann

Siri Shetty

I declare under penalty of perjury that the foregoing is true and correct.

Executed on June 1, 2008

s/ Steven De Salvo
STEVEN DE SALVO